



**2025**  
**ANNUAL REPORT**

**Clinton County**  
*ESP*



# Welcome

As chair of the Clinton County ESP Advisory Council, I'm pleased to share how ESP supported our older friends, neighbors and loved ones in 2025. This year, the program helped 643 Clinton County residents remain safe and independent in their homes – where most prefer to be.

ESP is funded by the county's senior services tax levy and administered by Council on Aging (COA), our Area Agency on Aging. This partnership ensures local tax dollars are used efficiently and effectively. COA leverages federal funds, manages contracts and continually innovates to expand services while containing costs. One example is the \$1.3 million federal grant COA secured to fund the Clinton County Older Adults Home Modification Program. Since the start of the grant, 110 home repairs and safety modifications have been completed for older homeowners in Clinton County, preserving local tax dollars.

COA's strong provider management also continues to benefit our county. While surrounding counties have faced home care workforce shortages, Clinton County experienced minimal disruptions thanks to COA's proactive approach. In 2025, six new providers were added to the network – strengthening service availability and expanding options for care.

Innovation also played a central role this year. One of the county's new providers is

offering a service that fills a critical need for our clients and their caregivers. Anytime Laundry offers a pickup-and-delivery laundry service for eligible clients – freeing up home care aides for personal care and housekeeping. You can read more about this service later in the report.

Our senior centers remain vital community hubs, and levy funds helped improve these facilities. In 2025, nearly \$62,000 was allocated for maintenance and safety repairs at three centers to ensure safe, accessible and welcoming spaces for older adults and center staff.

Looking ahead, 2026 will be an important year as voters may be asked to renew the senior services levy. This renewal will not raise taxes, but it will allow ESP to continue providing essential services that help older adults remain safely at home. We are grateful for voters' longstanding support and hope the community will once again recognize the value of this investment.

On behalf of the advisory council, thank you for your continued support of Clinton County ESP.



**Nicole Myers**  
Chair, Clinton County ESP  
Advisory Council

## ESP is a Community Partnership

### Clinton County Commissioners

Brenda K. Woods, Kerry R. Steed, Mike McCarty

### Clinton County ESP Advisory Council

Nicole Myers, Chair; Timothy Blackburn; Sue Caplinger; Stella Cramer; Donald Gephart; Timothy Hawk; David Moore; Jeffrey Orth; Meda Pittser

### Council on Aging

2333 Rombach Ave., Wilmington, OH 45177  
(937) 584-7200 [www.help4seniors.org](http://www.help4seniors.org)





# 2025

## Client Stats

Clinton County ESP clients are caught in the middle: with income too high to qualify for Medicaid, but too low to pay for private in-home care. They need help with basic activities like personal care and transportation. Between raising a family and going to work, family members help as much as they can, but ESP fills in gaps in care so our older neighbors and loved ones can continue to live independently in their homes and communities. ESP is a program that benefits our entire community.

### 643 Clients Served

  
67%  
FEMALE

  
33%  
MALE



56%  
LIVE ALONE



\$373  
MONTHLY  
OUT-OF-POCKET  
MEDICAL EXPENSES



90%  
AGE 70+ (1100+)



\$1,972  
MEAN MONTHLY  
INCOME



778  
AVERAGE DAYS  
ON THE PROGRAM

Demographic data includes individuals enrolled in ESP and FastTrack Home only.



# Success Stories

To read these full success stories and more, scan the code with your mobile device or visit [www.help4seniors.org/ccesp2025](http://www.help4seniors.org/ccesp2025)

## Through ESP, neighbors help neighbors get the support they need

In a small Wilmington senior community, one neighbor's kindness is helping many others stay safe, independent and connected. Ruth Ann, 87, is using the support and flexibility she found through Clinton County ESP's Consumer-Directed Care option to help her friends and neighbors get the care and support they need to remain independent – proving how lifechanging the right help can be as we age.



## Clinton County widow grateful for home safety improvement received through COA program

Barbara, 70, has experienced some life-altering changes in recent years. After losing her husband and then suffering a stroke, she moved to Wilmington to be near her daughter. She bought a house but wanted to make a few safety improvements. Her daughter shared a social media post about the Clinton County Older Adults Home Modification Program. Barbara applied and was able to get the help she needed. "They saved me a lot of money," she said. "And I didn't have to do anything."



## Levy funds improvements at county senior centers

The county's senior services tax levy provided grants totaling nearly \$62,000 to three county senior and community centers to help cover the cost of maintenance and repair work needed to create a safe and accessible environment for visitors and staff.

## Laundry delivery service now available for ESP clients

There's a new option available for Clinton County ESP clients who need help with a common need – laundry. Laundry delivery service has received high satisfaction ratings from clients in other COA programs, while also saving local tax dollars. COA began searching for a Clinton County laundry provider in 2024 and found a willing partner in Robin Britain, owner of Anytime Laundry and Carwash.



## Clinton County ESP adopts new cost sharing model

Clinton County ESP has implemented a new cost sharing model designed to simplify billing, improve consistency and better align costs with the financial realities faced by older adults. The previous percentage-based model often produced unpredictable monthly bills due to fluctuating service use, provider billing cycles and complex calculations. By shifting to a flat monthly cost share and introducing a streamlined tool for real-time calculation, the new model reduces administrative burden while offering clients greater clarity and stability. Initial results indicate notable increases in participation and revenue, as well as better alignment with individuals' financial ability to contribute.

# Expenses + Revenue

## How tax dollars are spent

ESP would not exist without the generous support of voters. A county tax levy in place since 1998 provides 96% of ESP's funding. The most recent 2.35-mill property tax levy was approved by 60% of voters in 2021 and costs about \$64 per \$100,000 of property valuation annually. COA's goal is to ensure the highest quality services at the lowest cost in order to serve as many people as possible with the tax dollars available.

As the Area Agency on Aging for southwestern Ohio, including Clinton County, COA leverages state and federal funding and seeks alternative funding sources that can help offset costs to the levy. Additional funding comes from voluntary client donations and client cost sharing.

## Revenue

Federal and State (via Council on Aging)	\$51,171
Client Donations and Cost Sharing	\$33,718
HUD Grant	\$253,997
Clinton County Senior Services Levy	\$1,999,330
<b>TOTAL REVENUE</b>	<b>\$2,338,216</b>

## Expenses

SERVICE	CLIENTS SERVED	SERVICE UNITS	COST
Care Management	605	4,378 months	\$334,538
Home Care Assistance	321	16,416 hours	\$592,484
Electronic Monitoring Systems	321	2,828 months of rentals	\$62,405
Home-Delivered Meals <sup>1</sup>	324	53,104 meals	\$601,717
HUD Home Repairs and Modifications <sup>2</sup>	41	41 jobs	\$253,997
FastTrack Home Care Transitions <sup>1</sup>	66	263 months	\$70,126
Consumer-Directed Care	51	7,826 hours	\$164,328
Home Medical Equipment	48	71 items	\$24,068
Minor Home Repairs	37	46 repairs	\$40,971
Transportation	24	215 one-way trips	\$21,996
Laundry Service	4	18 jobs	\$654
Adult Day Service <sup>1</sup>	3	31 days	\$2,830
Overnight Respite <sup>1</sup>	2	13 nights	\$6,479
Environmental Services <sup>3</sup>	1	1 job	\$1,650
Senior Center Funding <sup>4</sup>	N/A	N/A	\$23,500
Administration	N/A	N/A	\$131,789
Intake and Assessment	N/A	N/A	\$4,685
<b>TOTAL EXPENSES</b>			<b>\$2,338,216</b>

<sup>1</sup>Service funded in whole or in part by Federal Older Americans Act, drawn down by Council on Aging.

<sup>2</sup>Funded by federal grant drawn down by Council on Aging. Levy dollars were not used for this service.

<sup>3</sup>Pest control, major housekeeping and waste removal.

<sup>4</sup>Funding distributed to senior centers for capital improvement projects. \$61,740 was allocated for approved projects in 2025. Dollar amount shown reflects total paid for completed projects YTD in 2025.

## What is ESP?

ESP helps eligible county residents age 65 and older remain safe and independent in their homes, providing help with activities of daily living (bathing, cleaning, cooking, transportation and more), and filling gaps in care that may already be provided by family caregivers.

ESP offers flexible care to meet clients' changing needs. Eligibility and care needs are determined during an in-home assessment by a professional care manager who coordinates and monitors clients' care. Income is not an eligibility factor for ESP, but some clients have a cost share based on their income.

The program is operated by Council on Aging (COA) via a contract with Clinton County Commissioners, who appoint an advisory board to advise on program needs and policies. Provider agencies deliver ESP services via competitive contracts with COA. In some cases, clients may hire their own service providers. Clients, caregivers and taxpayers round out the partnership. ESP is a compassionate and cost-effective alternative to nursing home care.

## Cost to Taxpayers

<b>\$373</b>	VS	<b>\$8,000+</b>
Monthly costs for ESP services		Monthly costs for nursing home care

## What is COA's Role?

As the program's operator, COA provides: eligibility assessments; care management; program development; provider management; data analytics; financial services; information technology; quality improvement; and community engagement. As a state-designated Area Agency on Aging, COA provided these additional services to county residents in 2025:

**85,364**

requests for information and referral fulfilled

**73**

Clinton County residents received support to transition from one care setting to another

**254**

Clinton County residents received home- and community-based services through Medicaid funded programs

**129**

eligible Clinton County older adults enrolled in the Senior Farmers' Market Nutrition Program

**\$249,768**

in Title III funding allocated to local organizations for congregate meals, legal assistance, wellness education, caregiver support, transportation and other supportive services

